COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. NO.</u> 2893-01 <u>BILL NO.</u> HJR 49

<u>SUBJECT</u>: Constitutional Amendment: Taxation and Revenue - Property

<u>TYPE</u>: Original

<u>DATE</u>: January 31, 2000

FISCAL SUMMARY

| ESTIMATED NET EFFECT ON STATE FUNDS | | | | | | | |
|---|------------|-------------|-------------|--|--|--|--|
| FUND AFFECTED | FY 2001 | FY 2002 | FY 2003 | | | | |
| General Revenue | (\$65,700) | \$0 | (Unknown) | | | | |
| Blind Pension | \$0 | (\$160,000) | (\$160,000) | | | | |
| Partial Estimated Net Effect on <u>All</u> State Funds* | (\$65,700) | (\$160,000) | (\$160,000) | | | | |

*Does not include possible increased cost to fully fund Foundation Formula

| ESTIMATED NET EFFECT ON FEDERAL FUNDS | | | | | | | |
|--|---------|---------|---------|--|--|--|--|
| FUND AFFECTED | FY 2001 | FY 2002 | FY 2003 | | | | |
| | | | | | | | |
| | | | | | | | |
| Total Estimated Net Effect on <u>All</u> Federal Funds | \$0 | \$0 | \$0 | | | | |

| ESTIMATED NET EFFECT ON LOCAL FUNDS | | | | | | | |
|-------------------------------------|---------|-----------------------|-----------------------|--|--|--|--|
| FUND AFFECTED | FY 2001 | FY 2002 | FY 2003 | | | | |
| Local Government | \$0 | (\$0 to \$31,700,000) | (\$0 to \$31,700,000) | | | | |

Numbers within parentheses: () indicate costs or losses

This fiscal note contains 4 pages.

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FISCAL ANALYSIS

ASSUMPTION

Officials of the **Department of Elementary and Secondary Education** noted that, in times of rising property values, the proposal would decrease property values and tax collections. This would reduce the deductions in the Foundation Formula, which would increase the amount needed to fully fund the Formula.

State Tax Commission officials estimated maximum possible losses to political subdivisions at approximately \$31,700,000 per year. (They note that political subdivisions which are not taxing real property at the tax rate ceiling could avoid some of the loss by raising rates, thus shifting part of the tax load.)

Officials note that the two-year increase in residential assessed valuations was about \$2,000,000,000 and that, according to the Missouri Realtors' Association, about 5% of homes are sold each year, or 10% every two years. (.9 x \$600,000,000)/\$100 x \$5.87 = \$31,700,000. The loss to the Blind Pension Fund would be approximately \$160,000 per year.)

Oversight assumes that the proposal's impact on property taxes would not be felt until FY 2002, since the proposal would affect the 2001 reassessment. The impact on the Foundation Formula would be felt beginning in FY 2002.

Advertisement costs for the proposal would be \$4,3800 per newspaper column inch for three publications of the text of the proposal, the introduction, title, fiscal note summary, and affidavit. The proposal would be on the ballot for the November 2000 general election.

FISCAL IMPACT - State Government FY 2001 FY 2002 FY 2003

GENERAL REVENUE FUND

<u>Cost</u> to General Revenue Fund <u>Secretary of State</u> Newspaper Advertisements

Newspaper Advertisements (\$65,700) \$0 \$0

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| | | \$31,700,000) | \$31,700,000) |
|--|------------|---------------|---------------|
| | | to | to |
| ESTIMATED NET EFFECT ON POLITICAL SUBDIVISIONS | <u>\$0</u> | (\$0 | (\$0 |
| | | \$31,700,000) | \$31,700,000) |
| • • | | to | to |
| Loss-Reduced Property Taxes | \$0 | (\$0 | (\$0 |
| POLITICAL SUBDIVISIONS | | | |
| FISCAL IMPACT - Local Government | FY 2001 | FY 2002 | FY 2003 |
| ESTIMATED NET EFFECT ON BLIND PENSION FUND | <u>\$0</u> | (\$160,000) | (\$160,000) |
| <u>Loss</u> -Reduced Collections | \$0 | (\$160,000) | (\$160,000) |
| BLIND PENSION FUND | | | |
| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND | (\$65,700) | (Unknown) | (Unknown) |
| Department of Elementary and Secondary Education Fully funded Foundation Formula | \$0 | (Unknown) | (Unknown) |
| FISCAL IMPACT - State Government (continued) | FY 2001 | FY 2002 | FY 2003 |

FISCAL IMPACT - Small Business

Small businesses would be affected in areas where property tax rates were raised in order to offset decreased assessments of residential property.

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DESCRIPTION

This proposal would provide that residential real property be assessed only when a title transfer occurred. Original assessed values would be the assessed value as of December 1, 1999.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space. This proposal would affect Total State Revenues.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education State Tax Commission Secretary of State

Jeanne Jarrett, CPA

Director

January 31, 2000